

# Senate

General Assembly

File No. 510

January Session, 2001

Substitute Senate Bill No. 1265

Senate, April 30, 2001

The Committee on Education reported through SEN. GAFFEY of the 13th Dist., Chairperson of the Committee on the part of the Senate, that the substitute bill ought to pass.

# AN ACT CONCERNING INDOOR ENVIRONMENTAL QUALITY IN SCHOOLS.

Be it enacted by the Senate and House of Representatives in General Assembly convened:

- 1 Section 1. (NEW) As used in this section, sections 10-206, 10-220, 10-
- 2 282, 10-283 and 10-291 of the general statutes, as amended by this act,
- 3 and sections 8 to 10, inclusive, of this act:
- 4 (1) "School" means a public school, as defined in section 10-183b of the general statutes.
- 6 (2) "Indoor environmental quality" means the quality of facets of the
- 7 environment that affect the health of the occupants of school facilities
- 8 including, but not limited to, air quality, the presence of radon and
- 9 water quality.
- 10 (3) "School activity hours" means the time of day in which students
- 11 or school personnel occupy school facilities.

12 (4) "HVAC system" means heating, ventilation and air conditioning system.

- (5) "Bioaerosols" mean microbiological airborne particles including,
   but not limited to, fungi, mold and bacteria.
- Sec. 2. Section 10-206 of the general statutes is repealed and the following is substituted in lieu thereof:
  - (a) Each local or regional board of education shall require each pupil enrolled in the public schools to have health assessments pursuant to the provisions of this section. Such assessments shall be conducted by a legally qualified practitioner of medicine, an advanced practice registered nurse or registered nurse, licensed pursuant to chapter 378, a physician assistant, licensed pursuant to chapter 370, or by the school medical advisor to ascertain whether such pupil is suffering from any physical disability tending to prevent such pupil from receiving the full benefit of school work and to ascertain whether such school work should be modified in order to prevent injury to the pupil or to secure for the pupil a suitable program of education. No health assessment shall be made of any child enrolled in the public schools unless such examination is made in the presence of the parent or guardian or in the presence of another school employee. The parent or guardian of such child shall receive prior written notice and shall have a reasonable opportunity to be present at such assessment or to provide for such assessment himself. A local or regional board of education may deny continued attendance in public school to any child who fails to obtain the health assessments required under this section.
  - (b) Each local or regional board of education shall require each child to have a health assessment prior to public school enrollment. The assessment shall include: (1) A physical examination which shall include hematocrit or hemoglobin tests, height, weight and blood pressure, and an asthma assessment, which shall include, but not be limited to, an assessment of the history of asthma among students in

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the school and whether such students have been treated for asthma over the last twelve months; (2) an updating of immunizations as required under section 10-204a, provided a registered nurse may only update said immunizations pursuant to a written order by a physician or physician assistant, licensed pursuant to chapter 370, or an advanced practice registered nurse, licensed pursuant to chapter 378; (3) vision, hearing, speech and gross dental screenings; and (4) such other information, including health and developmental history, as the physician feels is necessary and appropriate. The assessment shall also include tests for tuberculosis, sickle cell anemia or Cooley's anemia and tests for lead levels in the blood where the local or regional board of education determines after consultation with the school medical advisor and the local health department, or in the case of a regional board of education, each local health department, that such tests are necessary, provided a registered nurse may only perform said tests pursuant to the written order of a physician or physician assistant, licensed pursuant to chapter 370, or an advanced practice registered nurse, licensed pursuant to chapter 378.

(c) Each local or regional board of education shall require each pupil enrolled in the public schools to have health assessments in either grade three or four and in either grade six or grade seven and in either grade ten or grade eleven. The assessment shall include: (1) A physical examination which shall include hematocrit or hemoglobin tests, height, weight and blood pressure, and an asthma assessment that shall include, but not be limited to, screening questions that relate to the pupil's respiratory health to be answered by the parent or guardian and screening questions to be answered by the provider as described in subsection (a) of this section that include, but are not limited to, whether the pupil has been treated for asthma over the last twelve months; (2) an updating of immunizations as required under section 10-204a, provided a registered nurse may only update said immunizations pursuant to a written order of a physician or physician assistant, licensed pursuant to chapter 370, or an advanced practice

registered nurse, licensed pursuant to chapter 378; (3) vision, hearing, postural and gross dental screenings; and (4) such other information including a health history as the physician feels is necessary and appropriate. The assessment shall also include tests for tuberculosis and sickle cell anemia or Cooley's anemia where the local or regional board of education, in consultation with the school medical advisor and the local health department, or in the case of a regional board of education, each local health department, determines that said screening or test is necessary, provided a registered nurse may only perform said tests pursuant to the written order of a physician or physician assistant, licensed pursuant to chapter 370, or an advanced practice registered nurse, licensed pursuant to chapter 378.

(d) The results of each assessment done pursuant to this section and the results of screenings done pursuant to section 10-214 shall be recorded on forms supplied by the State Board of Education. Such information shall be included in the cumulative health record of each pupil. [and] One copy of the form shall be kept on file in the school such pupil attends and one copy of the form, upon removal of the pupil's personal identifiers that either directly reveal the identity of the pupil or provide a means of identifying the pupil, shall be forwarded by the appropriate school health personnel to the local or district health department and to the Department of Public Health no later than the end of the calendar year during which the form was submitted. If a pupil permanently leaves the jurisdiction of the board of education, the pupil's original cumulative health record shall be sent to the chief administrative officer of the school district to which such student moves. The board of education transmitting such health record shall retain a true copy. Each physician, advanced practice registered nurse, registered nurse, or physician assistant performing health assessments and screenings pursuant to this section and section 10-214 shall sign each form and any recommendations concerning the pupil shall be in writing.

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(e) Appropriate school health personnel shall review the results of each assessment and screening as recorded pursuant to subsection (d) of this section. When, in the judgment of such health personnel, a pupil, as defined in section 10-206a, is in need of further testing or treatment, the superintendent of schools shall give written notice to the parent or guardian of such pupil and shall make reasonable efforts to assure that such further testing or treatment is provided. Such reasonable efforts shall include a determination of whether or not the parent or guardian has obtained the necessary testing or treatment for the pupil, and, if not, advising the parent or guardian on how such testing or treatment may be obtained. The results of such further testing or treatment shall be recorded pursuant to subsection (d) of this section, and shall be reviewed by school health personnel pursuant to this subsection.

- (f) Beginning on February 1, 2004, and every three years thereafter, the Department of Public Health shall review the results of the asthma screening as recorded pursuant to subsection (d) of this section and shall submit in accordance with section 11-4a to the joint standing committees of the General Assembly having cognizance of matters relating to public health and education a report on asthma trends and distributions among pupils enrolled in the public schools.
- 129 (g) Appropriate school health personnel shall maintain a log of
  130 health complaints by students and school personnel that includes, but
  131 is not limited to, information about the location and time of the onset
  132 of the symptoms and likely exposure to pollutant sources. Such
  133 personnel shall note any trends in such complaints, including, but not
  134 limited to, the timing of the complaints and the location of the onset of
  135 the symptoms.
- Sec. 3. Section 10-220 of the general statutes is repealed and the following is substituted in lieu thereof:
- (a) Each local or regional board of education shall maintain good **sSB1265** / File No. 510 5

public elementary and secondary schools, implement the educational interests of the state as defined in section 10-4a and provide such other educational activities as in its judgment will best serve the interests of the school district; provided any board of education may secure such opportunities in another school district in accordance with provisions of the general statutes and shall give all the children of the school district as nearly equal advantages as may be practicable; shall provide an appropriate learning environment for its students which includes (1) adequate instructional books, supplies, materials, equipment, staffing, facilities and technology, (2) equitable allocation of resources among its schools, and (3) a safe school setting; shall have charge of the schools of its respective school district; shall make a continuing study of the need for school facilities and of a long-term school building program and from time to time make recommendations based on such study to the town; shall report annually to the Commissioner of Education on the condition of its facilities and the action taken to implement its long-term school building program, which report the commissioner shall use to prepare an annual report that [he] the commissioner shall submit in accordance with section 11-4a to the joint standing committee of the General Assembly having cognizance of matters relating to education; shall advise the Commissioner of Education of the relationship between any individual school building project pursuant to chapter 173 and such long-term school building program; shall have the care, maintenance and operation of buildings, lands, apparatus and other property used for school purposes and at all times shall insure all such buildings and all capital equipment contained therein against loss in an amount not less than eighty per cent of replacement cost; shall determine the number, age and qualifications of the pupils to be admitted into each school; shall develop and implement a written plan for minority staff recruitment for purposes of subdivision (3) of section 10-4a; shall employ and dismiss the teachers of the schools of such district subject to the provisions of sections 10-151 and 10-158a; shall designate the schools

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which shall be attended by the various children within the school district; shall make such provisions as will enable each child of school age, residing in the district to attend some public day school for the period required by law and provide for the transportation of children wherever transportation is reasonable and desirable, and for such purpose may make contracts covering periods of not more than five years; may place in an alternative school program or other suitable educational program a pupil enrolling in school who is nineteen years of age or older and cannot acquire a sufficient number of credits for graduation by age twenty-one; may arrange with the board of education of an adjacent town for the instruction therein of such children as can attend school in such adjacent town more conveniently; shall cause each child five years of age and over and under sixteen years of age living in the school district to attend school in accordance with the provisions of section 10-184, and shall perform all acts required of it by the town or necessary to carry into effect the powers and duties imposed by law.

(b) The board of education of each local or regional school district shall, with the participation of parents, students, school administrators, teachers, citizens, local elected officials and any other individuals or groups such board shall deem appropriate, prepare a statement of educational goals for such local or regional school district. The statement of goals shall be consistent with state-wide goals pursuant to subsection (c) of section 10-4. Each local or regional board of education shall develop student objectives which relate directly to the statement of educational goals prepared pursuant to this subsection and which identify specific expectations for students in terms of skills, knowledge and competence.

(c) (1) Annually, each local and regional board of education shall submit to the Commissioner of Education a strategic school profile report for each school under its jurisdiction and for the school district as a whole. The superintendent of each local and regional school

district shall present the profile report at the next regularly scheduled public meeting of the board of education after each November first. (2) The profile report shall provide information on measures of [(1)] (A) student needs, [(2)] (B) school resources, including technological resources and utilization of such resources and infrastructure, [(3)] (C) student and school performance, [(4)] (D) equitable allocation of resources among its schools, [(5)] (E) reduction of racial, ethnic and economic isolation, [and (6)] (F) special education, [(7)] and (G) indoor environmental quality of the school. (3) For purposes of this subsection, measures of special education include (A) special education identification rates by disability, (B) rates at which special education students are exempted from mastery testing pursuant to section 10-14q, (C) expenditures for special education, including such expenditures as a percentage of total expenditures, (D) achievement data for special education students, (E) rates at which students identified as requiring special education are no longer identified as requiring special education, (F) the availability of supplemental educational services for students lacking basic educational skills, (G) the amount of special education student instructional time with nondisabled peers, (H) the number of students placed out-of-district, and (I) the actions taken by the school district to improve special education programs, as indicated by analyses of the local data provided in subparagraphs (A) to (H), inclusive, of this subdivision. (4) For purposes of this subsection, "measures of indoor environmental quality" means (A) a summary of the asthma data collected pursuant to subsection (d) of section 10-206, as amended by this act, and the log of health complaints collected pursuant to subsection (g) of section 10-206, as amended by this act, and an assessment of the history of asthma among students in the school; (B) an identification of indoor environmental quality problems in the school facilities through the use of, but not limited to, the Environmental Protection Agency's Indoor Air Quality Tools for Schools publications, or any similar subsequent publications; and (C) a statement of progress in the remediation of the

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237 <u>cause of any indoor environmental quality problems.</u>

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(d) Prior to January 1, 2005, each local or regional board of education shall conduct, utilizing the Environmental Protection Agency's Indoor Air Quality Tools for Schools publications as guidance, a uniform inspection and evaluation program of the indoor environmental quality of its schools. Such board of education shall conduct such program every five years after it conducts the first program prior to January 1, 2005. The inspection and evaluation program shall include, but not be limited to, a review, inspection or evaluation of the following: (1) Radon levels in the water and the air; (2) potential for exposure to bioaerosols; (3) chemical compounds of concern to indoor air quality including, but not limited to, volatile organic compounds; (4) the degree of pest infestation, including, but not limited to, insect and rodents; (5) the degree of pesticide usage; (6) the presence of and the plans for removal of any hazardous substances that are contained on the list prepared pursuant to Section 302 of the federal Emergency Planning and Community Right-to-Know Act, 42 USC 9601 et seq.; (7) ventilation systems; (8) plumbing, including water distribution systems, drainage systems and fixtures; (9) building structural elements, including, but not limited to, roofing, basements or slabs; and (10) the use of space, particularly areas that were designed to be unoccupied. The local or regional board of education shall use the data generated from such inspection and monitoring program to write a report on the status of its schools' indoor environmental quality that shall include, but not be limited to, a discussion of the progress the schools have made in improving indoor environmental quality. The local or regional board of education shall forward such report and its supporting data to the local or district health department. The local or district health department shall review such report and its supporting data and notify the local or regional board of education of any indoor environmental quality issues that need to be addressed.

Sec. 4. Subsection (a) of section 10-220 of the general statutes, as amended by section 3 of public act 00-157, is repealed and the following is substituted in lieu thereof:

(a) Each local or regional board of education shall maintain good public elementary and secondary schools, implement the educational interests of the state, as defined in section 10-4a, and provide such other educational activities as in its judgment will best serve the interests of the school district; provided any board of education may secure such opportunities in another school district in accordance with provisions of the general statutes and shall give all the children of the school district as nearly equal advantages as may be practicable; shall provide an appropriate learning environment for its students which includes (1) adequate instructional books, supplies, materials, equipment, staffing, facilities and technology, (2) equitable allocation of resources among its schools, and (3) a safe school setting; shall have charge of the schools of its respective school district; shall make a continuing study of the need for school facilities, [and of] a long-term school building program and any necessary maintenance of its facilities and from time to time make recommendations based on such study to the town; shall maintain a written maintenance plan for its facilities; shall establish a schedule for addressing indoor environmental quality; shall report annually to the Commissioner of Education on the condition of its facilities and the action taken to implement its long-term school building program, which report the commissioner shall use to prepare an annual report that [he] the commissioner shall submit in accordance with section 11-4a to the joint standing committee of the General Assembly having cognizance of matters relating to education; shall advise the Commissioner of Education of the relationship between any individual school building project pursuant to chapter 173 and such long-term school building program; shall have the care, maintenance and operation of buildings, lands, apparatus and other property used for school purposes and at all times shall insure all such buildings and all capital equipment

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contained therein against loss in an amount not less than eighty per cent of replacement cost; shall determine the number, age and qualifications of the pupils to be admitted into each school; shall develop and implement a written plan for minority staff recruitment for purposes of subdivision (3) of section 10-4a; shall employ and dismiss the teachers of the schools of such district subject to the provisions of sections 10-151 and 10-158a; shall designate the schools which shall be attended by the various children within the school district; shall make such provisions as will enable each child of school age, residing in the district to attend some public day school for the period required by law and provide for the transportation of children wherever transportation is reasonable and desirable, and for such purpose may make contracts covering periods of not more than five years; may place in an alternative school program or other suitable educational program a pupil enrolling in school who is nineteen years of age or older and cannot acquire a sufficient number of credits for graduation by age twenty-one; may arrange with the board of education of an adjacent town for the instruction therein of such children as can attend school in such adjacent town more conveniently; shall cause each child five years of age and over and under eighteen years of age who is not a high school graduate and is living in the school district to attend school in accordance with the provisions of section 10-184, and shall perform all acts required of it by the town or necessary to carry into effect the powers and duties imposed by law.

Sec. 5. Subdivision (18) of section 10-282 of the general statutes is repealed and the following is substituted in lieu thereof:

(18) "Renovation" means a school building project to totally refurbish an existing building which results in the renovated facility taking on a useful life comparable to that of a new facility and which will cost less than building a new facility as determined by the department, provided the school district may submit a feasibility study and cost analysis of the project prepared by an independent licensed

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architect to the department prior to final plan approval. Notwithstanding this subdivision, for the purpose of a school building project to improve the indoor environmental quality of a facility, as specified in subparagraph (D) of subdivision (2) of subsection (a) of section 10-283, as amended by this act, "renovation" means a school building project that exceeds the day-to-day maintenance of such facility, the total project costs of which exceed fifty thousand dollars.

Sec. 6. Subdivision (2) of subsection (a) of section 10-283 of the general statutes is repealed and the following is substituted in lieu thereof:

(2) Each school building project shall be assigned to a category on the basis of whether such project is primarily required to: (A) Create new facilities or alter existing facilities to provide for mandatory instructional programs pursuant to this chapter, for physical education facilities in compliance with Title IX of the Elementary and Secondary Education Act of 1972 where such programs or such compliance cannot be provided within existing facilities or for the correction of code violations which cannot be reasonably addressed within existing program space; (B) create new facilities or alter existing facilities to enhance mandatory instructional programs pursuant to this chapter or provide comparable facilities among schools to all students at the same grade level or levels within the school district unless such project is otherwise explicitly included in another category pursuant to this section; [and] (C) create new facilities or alter existing facilities to provide supportive services, provided in no event shall such supportive services include swimming pools, auditoriums, outdoor athletic facilities, tennis courts, elementary school playgrounds, site improvement or garages or storage, parking or general recreation areas; and (D) address a documented indoor air quality problem in a facility such as, but not limited to, the upgrading of a HVAC system to meet the American Society of Heating, Ventilating and Air Conditioning Engineers ("ASHRAE") Standard 62, Ventilation for

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Acceptable Indoor Air Quality, as incorporated by the State Building Code adopted under section 29-252; the resolution of a documented moisture incursion, whether such incursion originates from a roof, a window, a wall or a floor; or the remediation of sources of bioaerosols or the reduction of radon in the air or water in a facility. All applications submitted prior to the first day of July in any year shall be reviewed promptly by the commissioner and the amount of the grant for which such project is eligible shall be estimated. The commissioner shall annually prepare a listing of all such eligible school building projects listed by category together with the amount of the estimated grants therefor and shall submit the same to the Governor and the General Assembly on or before the fifteenth day of December, except as provided in section 10-283a, with a request for authorization to enter into grant commitments. Each such listing submitted after December 1995 shall include a separate schedule of authorized projects which have changed in scope or cost to a degree determined by the commissioner. The percentage determined pursuant to section 10-285a at the time a school building project on such schedule was originally authorized shall be used for purposes of the grant for such project. The General Assembly shall annually authorize the commissioner to enter into grant commitments on behalf of the state in accordance with the commissioner's categorized listing for such projects as the General Assembly shall determine. The commissioner may not enter into any such grant commitments except pursuant to such legislative authorization. Any regional school district which assumes the responsibility for completion of a public school building project shall be eligible for a grant pursuant to subdivision (5) or (6) of this subsection, as the case may be, of subsection (a) of section 10-286, when such project is completed and accepted by such regional school district.

Sec. 7. Section 10-291 of the general statutes is repealed and the following is substituted in lieu thereof:

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(a) No school building project for which state assistance is sought shall be undertaken except according to a plan and on a site approved by the state Department of Education, the town or regional board of education and by the building committee of such town or district. [No such school building project shall be undertaken at an expense exceeding the sum which the town or regional district may appropriate for the project. In the case of a school building project financed in whole or in part by an energy conservation lease purchase agreement, the expense of the project shall not exceed the sum which the town or regional school district approved for the project.] Prior to approving a school building project, the state Department of Education, the town or regional board of education and the building committee of such town or district shall require (1) in the case of a school building project which is a construction, extension or replacement of a building to be used for public school purposes, a Phase I environmental site assessment in accordance with the American Society for Testing and Materials Standard E1527, Standard Practice for Environmental Site Assessments: Phase I Environmental Site Assessment Process, or similar subsequent standards, (2) a report of how the school building project will affect indoor environmental health in the facility, and (3) a demonstration that the project incorporates any Environmental Protection Agency guidelines for new school construction. A copy of final plans and specifications for each phase of site development and construction of all school building projects and for each phase thereof including site development shall be filed with the Commissioner of Education subject to the provisions of section 10-292 before the start of such phase of development or construction shall be begun. A town or regional school district may commence a phase of development or construction before completion of final plans and specifications for the whole project provided a copy of the latest preliminary plan and cost estimate for such project which has been approved by the town or regional board of education and by the building committee shall be submitted with the final plans and

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431 specifications for such phase. Any board of education which, prior to

- 432 the approval of a grant commitment by the General Assembly,
- 433 commences any portion of a school construction project or causes any
- such project to be let out for bid, shall not be eligible for a school
- construction grant until a grant commitment is so approved.
- (b) The state Department of Education, the town or regional board
- of education and the building committee of such town or district may
- 438 <u>not approve a school building project plan or site, as applicable, if:</u>
- 439 (1) The expense exceeds the sum which the town or regional district
- 440 may appropriate for the project. In the case of a school building
- 441 project financed in whole or in part by an energy conservation lease
- 442 purchase agreement, the expense of the project shall not exceed the
- 443 sum which the town or regional school district approved for the
- 444 project.
- 445 (2) In the case of a school building project that is a construction,
- extension or replacement of a building to be used for public school
- purposes, the Phase I environmental site assessment indicates that the
- 448 site does not meet the criteria for residential properties in the
- regulations adopted pursuant to section 22a-133k.
- 450 (3) The site is in an area of moderate or high radon potential, as
- 451 indicated in the Department of Environmental Protection's Radon
- 452 Potential Map, or similar subsequent publications, except where the
- 453 school building project plan incorporates construction techniques to
- 454 mitigate radon levels in the air of the facility.
- 455 (4) The plans incorporate flat-roof construction that does not have
- 456 adequate pitch towards drains in order to prevent the pooling of
- 457 water.
- 458 (5) In the case of a renovation of a building to be used for public
- school purposes, the plans do not incorporate the Sheet Metal and Air

460 Conditioning Contractors National Association's publication entitled

- 461 "Indoor Air Quality Guidelines for Occupied Buildings Under
- 462 <u>Construction" or similar subsequent publications.</u>
- 463 (6) In the case of a renovation of a building to be used for public
- school purposes in order to remediate sources of bioaerosols, the plans
- do not incorporate appropriate safeguards for the occupants of the
- 466 <u>facility and the workers performing the renovation, as outlined in the</u>
- 467 American Conference of Governmental Industrial Hygienists'
- 468 publication entitled "Bioaerosols: Assessment and Control" or similar
- 469 <u>subsequent publications.</u>
- Sec. 8. (NEW) Each school that installed or renovated its HVAC
- 471 system through a school building project grant pursuant to chapter 173
- 472 of the general statutes shall ensure that its HVAC system is (1)
- 473 maintained and operated in accordance with the American Society of
- 474 Heating, Ventilating and Air Conditioning Engineers Standard 62
- 475 entitled "Ventilation for Acceptable Indoor Air Quality", as
- 476 incorporated by the State Building Code adopted under section 29-252
- 477 of the general statutes; and (2) operated continuously during school
- 478 activity hours except (A) during scheduled maintenance and
- 479 emergency repairs; and (B) during periods for which school officials
- 480 can demonstrate to the local or regional board of education's
- satisfaction that the quantity of outdoor air supplied by an air supply
- 482 system that is not mechanically driven meets the American Society of
- 483 Heating, Ventilating and Air Conditioning Engineers Standard 62
- 484 requirements for air changes per hour.
- Sec. 9. (NEW) (a) Each school shall (1) annually inspect its HVAC
- 486 system and correct any problems with the system within a reasonable
- 487 time, and (2) maintain written records of HVAC system maintenance
- and inspection for at least five years. Each school shall annually submit
- its maintenance records to its local or district health department.
- 490 (b) Each local or district health department shall (1) review the

records submitted pursuant to subsection (a) of this section for operational problems which may affect the health of the school's occupants and shall immediately report such problems to the local or regional board of education, and (2) report any problems to the Department of Public Health.

Sec. 10. (NEW) The Commissioner of Public Health, in consultation with any other public or private institution, shall (1) annually organize school environmental health training workshops for school environmental health coordinators, school administrators, school maintenance personnel and local or district health departments and issue a certificate of training to participants who successfully complete the workshops; and (2) upon request of a school, assist schools in implementation of a comprehensive environmental health program based on the Environmental Protection Agency's Indoor Air Quality Tools for Schools publications.

Sec. 11. The sum of five million dollars is appropriated to the Department of Environmental Protection, from the General Fund, for the fiscal year ending June 30, 2002, for the purpose of providing grants-in-aid to municipalities for the funding of response measures to environmental problems on the site of a school facility that presents an immediate threat to the health or safety to the students or personnel of the school. The Department of Environmental Protection may consult with the Department of Public Health or the Department of Education prior to providing such a grant.

Sec. 12. This act shall take effect July 1, 2001, except that section 2 shall take effect July 1, 2002.

ENV JOINT FAVORABLE SUBST. C/R ED

ED JOINT FAVORABLE

The following fiscal impact statement and bill analysis are prepared for the benefit of members of the General Assembly, solely for the purpose of information, summarization, and explanation, and do not represent the intent of the General Assembly or either House thereof for any purpose:

#### **OFA Fiscal Note**

State Impact: Significant Cost

Affected Agencies: Department of Education, Department of

Environmental Protection, Department of

Public Health

**Municipal Impact:** Significant Cost

# **Explanation**

# State and Municipal Impact:

The bill will result in significant costs to both the state and local and regional school districts.

There are currently approximately 1,000 public school buildings in 166 local and regional school districts in the state that would fall under the requirements of the bill, as would the 17 state-operated vocational-technical schools.

It is estimated that the evaluation and monitoring of the environmental quality in schools would cost as much as \$4,000 per school. The evaluations are to be carried out prior to January 1, 2005 and every five years after conducting the first evaluation. Based on the estimated maximum cost of evaluations the cost to local and regional school districts in the period up until January 1, 2005 may be as high as \$4.0 million. The cost to the state's vocational-technical school system

would be approximately \$70,000 and could be spread through the next few fiscal years thus limiting any need for additional funds.

Current estimates are that approximately 20% or more of the schools will require some type of remediation based upon the results of the assessments. The degree of remediation necessary is currently unknown however in some cases the cost of remediation will be significant. Should the cost of remediation be over \$50,000 and other requirements be met the state's school construction grant will provide for a portion of the remediation cost. Recent events in Fairfield and other school districts indicate that costs in some districts may/will be significant and to the extent that the costs are reimbursable costs to the state may/will be significant.

The bill calls for specific activities that will require additional staff and other resources within the Department of Public Health. Staff costs, including fringe benefits will be approximately \$250,000. Other costs will be just under \$40,000 per year. These other costs include training courses for local officials.

Administrative requirements in the bill will not result in any additional costs to the Department of Education. Additionally the administration of any potential grant program in the Department of Environmental Protection for remediation will result in no additional administrative costs. However it should be noted that no funds have been provided in the biennial budget for FY 01 - 03 currently before the General Assembly for the purposes of this grant program. The bill calls for \$5 million in FY 02.

## OLR Bill Analysis

sSB 1265

# AN ACT CONCERNING INDOOR ENVIRONMENTAL QUALITY IN SCHOOLS.

#### SUMMARY:

The bill requires local and regional school boards, school personnel, local health departments, and the state departments of Public Health (DPH) and Education (SDE) to evaluate, monitor, and improve indoor environmental quality in public schools, and to assess and track incidents of asthma among students and staff.

The bill defines indoor environmental quality as the quality of facets of the environment that affect the health of the occupants of school facilities, including air quality, the presence of radon, and water quality.

Among other things, the bill makes school building projects that address a documented indoor air quality problem eligible for school construction grants and authorizes a \$5 million General Fund appropriation to remedy environmental problems at schools that pose an immediate threat to students or staff.

It requires that children in public school take a third physical examination, and requires that all three physical exams include an asthma assessment. It requires school boards to inspect and evaluate schools' indoor air quality every five years, and to report on asthma trends among students and staff every three years.

EFFECTIVE DATE: July 1, 2001, except that the provisions relating to asthma testing and monitoring take effect July 1, 2002

#### SCHOOL CONSTRUCTION GRANTS

The bill expands the definition of renovation for the purposes of school building projects to include a project that (1) improves indoor

environmental quality, (2) exceeds the costs of day-to-day maintenance at the school, and (3) costs a total of at least \$50,000.

The bill makes school building projects that address a documented indoor air quality problem eligible for state funding. Such projects may include:

- 1. upgrading heating, ventilating and air conditioning (HVAC) systems to meet the American Society of Heating, Refrigerating and Air Conditioning Engineers (ASHRAE) Standard 62, Ventilation for Acceptable Indoor Air Quality, as incorporated by the State Building Code;
- 2. fixing leaking windows, roofs, walls or floors;
- 3. correcting sources of bioaerosols (microscopic biological airborne particles, such as mold, fungi and bacteria); and
- 4. reducing radon in the air or water.

# Approval of Plans

If a school building project is a new building, an addition, or a replacement of a existing building, the bill requires SDE, the school board, and the town building committee to conduct a Phase I environmental site assessment in accordance with the American Society for Testing and Materials Standard E1527, Standard Practice for Environmental Site Assessments: Phase I Environmental Site Assessment Process, or similar standards.

For all projects, SDE, school boards, and building committees must require, (1) a report on how the project will affect indoor environmental health, and (2) a demonstration that the project incorporates U.S. Environmental Protection Agency (EPA) guidelines for new school construction.

# **Grounds for Disapproval**

SDE, the school board, and the town building committee may not approve a project if:

1. the Phase I environmental assessment for a new building, addition, or replacement building indicates the site does not meet the regulatory criteria the Department of Environmental Protection (DEP) has adopted for residential properties;

- 2. the site is an area of moderate or high radon potential as indicated on DEP maps, unless appropriate steps are taken to reduce radon levels in the air;
- 3. the plans call for a flat roof, without adequate pitch to prevent the collection of water;
- 4. renovation plans do not incorporate the Sheet Metal and Air Conditioning Contractors National Association's "Indoor Air Quality Guidelines for Occupied Buildings Under Construction" or similar publications; or
- 5. renovation plans to correct bioaerosol problems do not incorporate appropriate safeguards to protect workers and building occupants, as outlined in publications such as "Bioaerosols: Assessment and Control," produced by the American Conference of Governmental Industrial Hygienists.

### INDOOR ENVIRONMENTAL QUALITY

## Strategic School Profile Reports

The bill requires local and regional school boards to add measures of indoor environmental quality to the strategic school profile reports they prepare annually for each school. These measures must include:

- 1. a summary of the asthma data, and the log of health complaints required under the bill;
- 2. an assessment of students' asthma history;
- 3. an identification of indoor environmental quality problems through the use of such tools as the EPA Indoor Air Quality Tools for Schools publications; and

4. a statement of the progress made in correcting the causes of any indoor environmental problems.

# Inspection and Evaluation of Indoor Environmental Quality

The bill requires school boards to inspect and evaluate the indoor air quality of each school before January 1, 2005, and every five years from the date of the first inspection. They must use the EPA's Indoor Air Quality Tools for Schools publications as a guide. The inspection must include an evaluation of:

- 1. radon levels in the water and air;
- 2. potential exposure to bioaerosols;
- 3. chemical compounds that may affect air quality, such as volatile organic compounds;
- 4. pest infestation, including insect and rodent infestation;
- 5. degree of pesticide usage;
- 6. the presence, and plans for removal of, any hazardous substances, as listed according to Section 302 of the federal Emergency Planning and Community Right-to-Know Act, (42 USC 9601 et seq.);
- 7. ventilation systems;
- 8. plumbing;
- 9. structural elements of the building, including roofs and basements;
- 10. the use of space, particularly unoccupied areas.

Each school board must use the information gathered from the evaluations to report on each school's indoor environmental quality and the progress made in improving it. Each school board must send the report, with supporting data, to the local health department for

review. The local health department must review the report and notify the school board of any indoor environmental quality issues it must address.

#### School Maintenance

The bill requires school boards to conduct continuing studies of necessary school maintenance, keep written maintenance plans for their schools, and establish schedules for improving indoor environmental quality.

## ASTHMA TESTING AND TRACKING

# Testing

Under the bill, school boards must require children to be tested for asthma as part of the physical exam students must have before enrolling in school. The bill requires the assessment to include a history of asthma among students at the school in which the child will enroll, including whether students were treated for asthma in the preceding 12 months.

The bill adds a third physical examination to the two the law already requires, and makes an asthma assessment a part of all three. School boards must require students to have health assessments in the third or fourth grade. Current law already requires physical examinations in grades six or seven and grades ten or 11. The bill adds an asthma assessment to existing requirements for exams that include an updating of immunizations, blood tests, vision, and hearing tests. The asthma assessment must include questions asked of the child's parents or guardian and the medical provider about his or her respiratory health and whether the student has been treated for asthma in the previous 12 months.

# Record Keeping

The bill requires schools to retain one copy of each health assessment for each student's health records. After removing any information that could identify a particular student, each school must send a second copy to the local or district health department and to DPH by the end

of calendar year in which the form was submitted. It is not clear if one copy is to be sent to both the local health department and DPH, or if each department is to receive a separate copy.

# Health Logs

Under the bill, school health personnel must keep a log of student and staff health complaints that includes information about where and when the symptoms began, and probable exposure to pollutants. Schools must note any trends in the complaints.

# Tracking

Starting in 2004, and every three years thereafter, DPH must review the results of the asthma screenings and report to the Public Health and Education committees on asthma trends and distribution among public school students.

### **HVAC SYSTEMS**

The bill requires schools that have installed or renovated HVAC systems through a school building construction grant to maintain and operate them in accordance with ASHRAE Standard 62. The system must operate continuously during school hours except during (1) scheduled maintenance and emergency repairs, and (2) times when school officials can demonstrate to the school board that the amount of outdoor air supplied by a passive system meets the ASHRAE standard for number of air changes per hour.

## Each school must:

- 1. inspect its HVAC system annually and correct any problems within a reasonable time;
- 2. keep written records of HVAC system maintenance and inspection for at lest five years; and
- 3. submit its HVAC records annually to the local or district health department.

The health department must review the records for operational problems that may affect the health of the school's occupants, immediately report any such problems to the school board, and report any problem to DPH.

## **REMEDIATION GRANTS**

The bill appropriates \$5 million from the General Fund to DEP for FY 2001-02. DEP must use the money to provide grants-in-aid to towns to clean up environmental problems on school sites that pose an immediate threat to the health and safety of a school's students or staff. DEP may to consult with SDE or DPH before providing such a grant.

## **HEALTH TRAINING WORKSHOPS**

The DPH commissioner, in consultation with any other public or private institution, must organize annual school environmental health training workshops for school environmental health coordinators, school administrators, school maintenance workers, and local or district health departments, and issue a certificate to participants who successfully complete the workshop. Upon request, he must also help schools implement a comprehensive environmental health program based on EPA's Indoor Air Quality Tools for Schools publications.

### COMMITTEE ACTION

**Environment Committee** 

Joint Favorable Substitute Change of Reference Education Yea 25 Nay 0

**Education Committee** 

Joint Favorable Report Yea 30 Nay 0